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The Concrete plan Based on the Fundamental Policy in
Dealing with China for the Accomplishment of the
Greater East Asia War.

(Decided before a Cabinet Meeting)

January 4, 1943

1. Basic Agreement between Japan and China for Securing Chinese Co-operation in the War.

Basic agreement to secure co-operation in the war from the National Government shall be concluded with the Government in order to strive for the accomplishment of the war together with a really-new China.

2. Increase of the Political Strength of the National Government.

In order to increase the political strength of the National Government, the following measures shall be taken for the present:

i. The Strengthening of the National Government's Ability for Participating in the War.

a) Efforts shall be made to cause the National Government to take every means possible to consolidate its finance, and special care shall be taken to make it develop its economic power by securing peace and order in the areas under its rule.

b) Japan will give assistance to the National Government in its strenuous efforts in the way of financial affairs; above all, she will make some adjustments to her privileges concerning taxation based on the extra-territoriality and others; and at the same time she will give assistance needed to any rational modification of rates such as duties imposed by the

Def. Doc. 1293

and originality, and will hasten the strengthening of her political power and her positive co-operation with Japan through her voluntary activities.

c) Japan will promote the thorough execution of the orders from a superior government to an inferior government, and will take care not to suspend or break off the execution of the Chinese policies through her intervention into minor affairs.

d) As to the authorized limit of powers of the North China Political Committee and the Central Government, necessary adjustments shall be made according to the secret exchange note (A) annexed to the basic agreement between Japan and China, and at the same time the utmost efforts shall be made to soften the atmosphere between the two and build up a closer mutual economic connection.

e) As to Mongolia, a closer economic connection shall be built up between North China and Mongolia.

f) As to the Wuhan area and Amoy, efforts shall be made to infuse the political power of the National Government into that area as much as possible following the instance of Canton.

g) As to Hainan Island, necessary adjustments shall be made according to the actual condition, taking the secret exchange note (A) annexed to the basic agreement between Japan and China into consideration.

iii. The Return of Concessions and the Transfer of Control of the Legation Quarters in Peiping.

In order to return the Japanese exclusive concession and also to

National Government, an inter^{port}port duty, a consolidated tax, etc., and also to the maintenance of the value of the notes issued by the National Reserve Bank.

ii. The Adjustment of the relations between the National Government and the Local Governments.

Special efforts shall be made to strengthen the National Governments leadership over the local governments by adjusting local peculiarities; and in doing this, care shall be taken especially not only to avoid needless friction or collision of sentiments between the central and local governments but to induce them to volunteer to create a harmonious and propitious atmosphere and to push forward in close co-operation of both the central and local governments for the accomplishment of the war as constituent elements of the regenerated China.

For this purpose, Japan will take the following measures for the present within the limits that they will not contradict the basic agreement between Japan and China and various understandings annexed thereto.

a) As to the personnel affairs of the provincial governments, and the lesser various local governments, Japan will leave the matters to the part of China without intervention.

b) Japan will make it a principle to confine the Japanese guidance or requests relating to the execution of policies of the provincial or lesser governments to those concerned with operations and guarding; as for the rest of administrative affairs, Japan will leave them widely to the discretion on the part of China and will make the most of her responsibilities

Def. Doc. 1293

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d) As to the authorized limit of powers of the North China Political Committee and the Central Government, necessary adjustments shall be made according to the secret exchange note (A) annexed to the basic agreement between Japan and China, and at the same time the utmost efforts shall be made to soften the atmosphere between the two and build up a closer mutual economic connection.

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iii. The Return of Concessions and the Transfer of Control of the Legation Quarters in Peiping.

In order to return the Japanese exclusive concession and also to

Def. Doc. # 1293

Transfer the control of the international settlements in Shanghai and Amoy and of the Legation quarters in Peking, necessary arrangements shall be arrived at with the National Government, and at the same time Japan will take the trouble of requesting the third powers to act in concert with Japan.

iv. The Abolition of Extraterritoriality.

Necessary arrangements shall be arrived at with the National Government to establish a specialists' committee of Japan and China with a view to investigating and drawing up a concrete plan regarding the abolition of extraterritoriality.

v. The Disposition of Enemy Property in China.

The disposition of enemy property in China shall be made in accordance with the pre-arranged policy and necessary arrangements shall be arrived at with the National Government.

3. The Execution of Economic Policies.

Regarding the acquisition of goods and material in China and its control and the promotion of Chinese economic co-operation with Japan, the following measures shall be taken for the present:

i. In order to increase the amount of necessary goods and material to be obtained for the accomplishment of the war and to secure the self-support of the Army and besides to contribute to the maintenance of the peoples life, efforts shall be made to acquire efficiently in accordance with the war-needs-first principle goods and material urgently needed to national defence and also to get possession of the goods and material which are on the side of the enemy.

For this purpose, efforts shall be made to rationalize the control of goods and material and at the same time to make the commandeering prices of goods and material reasonable and appropriate.

Moreover, on the front line counter-enemy economic pressure shall be taken into consideration so as to prevent goods and material needed to war from flowing out into the hands of enemy. This, however, shall not check the interchange of goods and material in the occupied areas.

In carrying out this policy too, the responsibilities and originality of the Chinese side shall be made the most of to contribute to the strengthening of the political power of the National Government.

ii. In order to promote the positive economic activities of the Chinese government and people and their co-operation with Japan, and to contribute to the strengthening of the political power of the National

Government:

- a) the Sino-Japanese joint corporations shall be put under the control of the Chinese side, both nominally and virtually, and drastic adjustments shall be made regarding their funds, their component personnel, the privileges of tax exemption, etc;
- b) in the production and distribution of goods and material in general also, the Japanese monopoly shall be avoided to let the Chinese participate and share in them.

4. As to other concrete plan it shall be decided as occasion demands.

The fundamental policy in Dealing with China.
(Decided before a Cabinet Meeting)

January 4, 1943

1. Policy

i.

ii.

2. Outline

i.

ii.

(The above are the same as the decision made at an Imperial Conference.)

iii. The Guidance of the Public Opinion and Foreign Enlightenment.

The public opinion shall be guided so as to make the people thoroughly understand the basic measures toward China.

The same will apply to foreign enlightenment.

Def. Doc. # 1293

Certificate of Authenticity

I, Kaoru HAYASHI, who occupy the post of Chief of the Archives and Documents Section of the Foreign Office, hereby certify that the document hereto attached, written in Japanese, consisting of five pages and entitled "The Concrete Plan Based on the Fundamental Policy in Dealing with China for the Accomplishment of the Greater East Asia War" is an exact excerpt from the documents in the custody of the Japanese Government (Foreign Office).

Certified at Tokyo,

on this first day of April, 1947

/S/ Kaoru, HAYASHI (seal)

I hereby certify that the above signature and seal were affixed hereto in the presence of the witness.

On the same place, on the same date.

Witness : /S/ Takogoro SATO (seal)

Ref. No. #1293

not used

大東亞戰爭完遂ノ爲ノ對支處理根本
方針ニ基ク具体的方針策 (閣議決定) 昭和十八年一月四日

第一 戰爭協力確保ノ爲ノ日華間基本取極

國民政府ノ戰爭協力ヲ確保シ眞ニ更新支那ト一体戰爭完遂ニ邁進ス
ル爲該政府トノ間ニ基本的取極ヲ締結ス

第二 國民政府ノ政治力強化

國民政府ノ政治力ヲ強化スル爲差當リ左ノ措置ヲ講ス

一 國民政府ノ參戰強化

(イ) 國民政府ヲシテ自ラ其ノ財政ヲ強化スル爲有ラユル方策ヲ講ゼシ
ムルモノトシ特ニ該政府治下ノ治安ヲ確立シ經濟力ノ伸張ヲ圖ラ

シム

(ロ) 帝國ハ右國民政府財政自強方策ニ對シ援助ヲ與フルモノトシ特ニ
治外法權等ニ基ク課稅ニ關スル我方特權ニ付調整ヲ加フルト共ニ
國民政府ノ課稅、轉口稅及統稅等ノ稅率其ノ他ノ合理的改正並ニ
儲備券ノ價值維持等ニ付所要ノ援助ヲ與フ

Ref No #/293

ニ國民政府ノ地方政府ニ對スル關係調整

極力地方的特殊性ヲ調整シ國民政府ノ地方政府ニ對スル指導ヲ強化セシム、此ノ際特ニ中央、地方相互間ニ無用ノ摩擦感情の相剋ナカラシムルノミナラズ進ンデ融和的の雰囲気ヲ醸成セシメ中央、地方共ニ更新支那ノ構成分子トシテ協心戮力戰爭完遂ニ邁進セシム之ガ爲帝國ハ差當リ日華基本條約及附屬諸取極ニ反セザル範圍ニ於テ左ノ通措置ス

(イ)帝國ハ省政府以下ノ各地方政府人事ニ關シテハ支那側ノ自由處置ニ任ジ之ニ干涉セザルコト 2

(ロ)省政府以下ノ施策ニ關スル日本側ノ指導乃至要求ハ作戰警備ニ關スルモノニ限定スルヲ本則トシ爾他ノ行政部面ニアリテハ廣ク支那側ニ任セ支那側ノ責任ト創意トヲ活用シ其ノ自發的活動ニ依ル政治力強化及積極的對日協力ヲ促進スルコト

(ハ)帝國ハ支那側上級政府ノ下級政府ニ對スル政令ノ貫徹ヲ助長スルモノトシ末稍ニ於ケル干涉ニ依リ支那側施政ノ中絶分斷スルガ如

Doc # 1293

キコトナカラシムルコト

(二) 華北政務委員會ト中央政府トノ權限關係ニ付テハ日華基本條約附屬秘密交換公文(甲)ニ基キ所要ノ調整整理ヲ圖ラシムルト共ニ勉メテ兩者間ノ空氣ヲ融和セシメ且相互ノ經濟的關聯性ヲ一層密ナラシムルコト

(ホ) 蒙藏ニ關シテハ華北トノ間ニ相互ノ經濟的關聯性ヲ特ニ密ナラシムルコト

(ハ) 武漢及厦門ニ關シテハ廣東ニ準ジ爲シ得ル限り國民政府ノ政治力ヲ浸透セシムルコト

(ト) 海南島ニ關シテハ現狀ニ從ヒ日華基本條約附屬秘密交換公文(甲)ヲ斟酌シ所要ノ調整ヲ行フコト

三 租界還付及北京公使館區域移管

帝國ノ專管租界還付並ニ上海共同租界厦門共同租界及北京公使館區域移管ノ爲國民政府トノ間ニ所要ノ取極ヲ締結スルト共ニ關係第三國ニ對シ同調方適時斡旋ス

Ref No #1293

四 治外法權撤廢

治外法權撤廢ニ關スル具體案ヲ審議作成セシムル目的ヲ以テ日華專門委員會ヲ設置スル爲國民政府トノ間ニ所要ノ取極ヲ締結ス

五 在支敵產處理

在支敵產處理ハ既定方針ニ依ルモノトシ國民政府トノ間ニ所要ノ取極ヲ爲ス

第三 經濟施策

是當リ支那ニ於ケル物資ノ獲得及統制並ニ支那側ノ對日經濟協力促進ニ關シ左ノ措置ヲ講ス

一 帝國ノ戰爭完遂ニ必要トスル物資ノ取得ヲ増大シ軍ノ自活ヲ確保シ併セテ民生ノ維持ニ資スル爲占據地域内ニ於ケル重要國防物資ノ重點的且効率的取得並ニ敵方物資ノ積極的獲得ヲ圖ル

之ガ爲待ニ物資ノ統制ヲ合理化スルト共ニ物資買上價格ノ適正化ヲ圖ル

尙前線ニ在リテハ對敵經濟壓迫ヲ考慮シ戰爭必要物資ノ對敵流出ヲ

Ref doc #1293

阻止ス但シ之ガ爲占據地域内ノ物資交流ヲ阻害スルコトナシ
本施策實行ニ方リテモ支那側ノ責任ト創意トヲ活用シ國民政府ノ政
治力強化ニ資ス

ニ支那官民ノ積極的ナル經濟活動及對日協力ヲ促進シ併セテ國民政府
政治力強化ニ資スル爲

(イ) 日支合併ノ支那法人ヲシテ名實共ニ支那側ノ監督下ニ置キ其ノ資
本、人的構成、免稅特權其ノ他ニ付根本的調整ヲ加フ
(ロ) 一般物資ノ生産及配給ニ當リテモ日本側ノ獨占ヲ避ケ支那側ヲシ
テ參加均活セシム

第四節 他ノ具体的方策ハ所要ニ應ジ別ニ之ヲ定ム

Key Doc # 1293

對支處理根本方針（閣議決定）

昭和十八年一月四日

第一 方針

第二 要領

（以上御前會議決定ニ同ジ）

三 國論指導及對外啓發

國民ノ間ニ對支處理根本方針ノ趣旨ヲ徹底セシムル様面ヲ

指導ス

對外啓發ニ付テモ亦同ジ

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文書ノ出所竝ニ成立ニ關スル證明書

自分、林馨ハ外務省文書課長ノ職ニ居ル者ナル處、茲ニ添付セラレタル日本語ニ依ツテ審カレ五頁ヨリ成ル大東亞戰爭完遂ノ爲ノ對文處理根本方針ニ基ク具体的方針策ト題スル書類ハ日本政府（外務省）ノ保管ニ係ル公文書ノ拔萃ノ正確ニシテ眞實ナル寫シナルコトヲ證明ス

昭和二十二年四月一日 於 東京

林

馨

右署名捺印ハ自分ノ面前ニ於テ爲サレタリ

同日 於 同所

立會人 佐藤武五郎